

September 12, 2025

VIA ELECTRONIC MAIL

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The Honorable James Uthmeier

Attorney General of Florida Office of the Attorney General The Capitol PL-01 Tallahassee, FL 32399-1050

Re: Request for Advisement to the Governor for Executive Order for Protective Drone Operations until the Charlie Kirk Aerial Protection Act can be considered as new law.

Dear Attorney General James Uthmeier:

My name is **Bill Moore**. I am a retired Orlando Police Detective, with over **21 years of service**, a FAA-Certified Remote sUAS Remote Pilot, and a candidate for Orange County Sheriff.

This correspondence sets forth the legal justification and urgent public safety need for an Executive Order (EO) temporarily authorizing the Florida Department of Law Enforcement (FDLE) and its contracted FAA-certified drone pilots to conduct protective unmanned aircraft system (UAS) operations at political and civic events until the Legislature can enact permanent legislation.

Chapter 934 of Florida Statutes currently prevents the protection of candidates, political influencers, others who may have prominence as a public figure, and the public attending these events. Florida Statute § 934.50 (Freedom from Unwarranted Surveillance Act) prohibits drone use for surveillance except under limited exceptions; one of which only being for "elected officials" and specifically for law enforcement agencies only. Additionally, **licensed security personnel and FAA-certified remote pilots are currently barred from conducting protective rooftop or elevated-position sweeps**, even when the purpose is purely for public safety..

I have proposed legislation, entitled "Charlie Kirk Aerial Protection Act" and I am searching for a sponsor to introduce this Act in the 2026 Florida Legislative Session. In the interim, I am requesting you advise Governor DeSantis to enact an Executive Order filling this gap in time. As you are aware, the legal authority for executive action is legally permissible under the following provisions:

- 1. **Article IV, Section 1 of the Florida Constitution** vests the Governor with "supreme executive power" to ensure laws are faithfully executed and public safety is protected.
- 2. **Chapter 943, Florida Statutes** charges FDLE with protecting public officials and coordinating security operations. The EO can direct FDLE to employ UAS in fulfillment of this statutory mission.
- 3. Chapter 252, Florida Statutes (Emergency Management) authorizes the Governor to issue executive orders during declared emergencies, including "public safety emergencies," and to

suspend statutory provisions that hinder protective action. A narrowly drawn EO under Chapter 252 is legally defensible where credible threats to candidates and public gatherings exist.

4. **Good Samaritan Act (§ 768.13, F.S.)** supports immunity for good-faith life-saving actions. Incorporating this principle by reference in the EO bolsters liability protection.

Sir, there is an urgent need considering the current political climate. I respectfully submit the following which demonstrates the need for this emergency action:

- In **July 2024**, a rooftop sniper attempted to assassinate Presidential candidate Donald J. Trump.
- On September 10, 2025, Charlie Kirk was murdered while addressing a campus crowd.
- These events highlight the **real and ongoing threat of elevated-position attacks** against candidates and officials.
- 2026 candidates are already campaigning in 2025, including myself, meaning the risk window is now, well before the next legislative session ends and any bill takes effect on July 1, 2026.

Without interim authority, Florida is exposed to potential **copycat sniper attacks** and preventable loss of life.

I respectfully recommend Governor DeSantis issue an Executive Order that:

- Declares a **public safety emergency** under Chapter 252.
- Authorizes FDLE to establish a **Protective Drone Operations Program** for pre-event and real-time aerial sweeps at political/civic events.
- Permits FDLE to contract FAA Part 107 remote pilots under agency oversight.
- Temporarily suspends application of § 934.50 as it would otherwise restrict such protective use.
- Extends **civil and criminal immunity** to operators acting in good faith, consistent with § 768.13, F.S.

This Executive Order is **legally defensible** under the Governor's constitutional, statutory, and emergency management powers, and it is **urgently necessary** to protect candidates, officials, and citizens during Florida's ongoing campaign season. It provides a **lawful bridge** until the Legislature enacts permanent statutory reform.

Respectfully submitted,

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Bill Moore

Retired Orlando Police Department Detective (21 Years of Service)

Candidate for Orange County Sheriff

/Attachment: Proposed Executive Order Proposed Legislation